

---

**From:** McGlinchey, Daniel [Daniel.McGlinchey@mail.house.gov]  
**Sent:** Saturday, March 07, 2009 1:20 AM  
**To:** tparsi@jhu.edu  
**Cc:** McGlinchey, Daniel  
**Subject:** Fw: INFORMAL unofficial witness invite letter  
**Attachments:** HR 1327, Iran Sanctions Enabling Act of 2009.pdf; WITNESS LIST FOR HR 1327 IRAN HEARING.doc

Dear Mr. Parsi,

I apologize for getting your email address wrong when I sent out the email below to our panel of four witnesses before I left the office tonight. (I didn't know that I had gotten it wrong until I received a "MAILER-DAEMON could not send message" email just about an hour ago.)

If you would, could you please acknowledge that you received this email WITH the attachments that are referenced? I'll also be resending a second email that I sent out subsequent to the first one.

My apologies.

Regards,  
Daniel McGlinchey  
House Financial Services Committee  
202-225-3548

---

Daniel McGlinchey  
House Financial Services Committee  
Rep. Barney Frank, Chairman  
202 225 3548

---

**From:** McGlinchey, Daniel  
**To:** 'Deutch.ted@fisenate.gov' <Deutch.ted@fisenate.gov>; 'tdeutch@gmail.com' <tdeutch@gmail.com>; 'ordefk@yahoo.com' <ordefk@yahoo.com>; 'tparsi@hu.edu' <tparsi@hu.edu>; 'isaacsonj@ajc.org' <isaacsonj@ajc.org>  
**Sent:** Fri Mar 06 18:31:00 2009  
**Subject:** INFORMAL unofficial witness invite letter

Dear Witnesses,

I just wanted to make sure before the weekend starts that you all had a copy of HR 1327, the legislation that will be the focus of our hearing next Thursday, March 12<sup>th</sup> at 10:00 am in 2220 Rayburn. So I've attached the legislation (which I believe you all already have) along with the most current witness list, to which one more witness could be added if the minority requests one.

Also, since the official witness invite letters won't be sent out until Monday morning, I thought I'd give you the highlights now. The letter will essentially confirm your invitation to testify at the hearing and explain that the hearing will focus on the H.R. 1327, "The Iran Sanctions Enabling Act of 2009."

The general directive the letter gives with regard to your testimony is simple and the same for everyone: "The Committee would be interested in hearing your views on this legislation – its goals, its approach, and what you think its contribution would be to the overall effort to continue to put pressure on the Iranian regime." The

language is intentionally general to allow and encourage each witness to say whatever it is he thinks about the bill (good, bad, how to make it better, etc), through your own particular optic, while bringing your own experience to bear on the question.

Legislation very similar to HR 1327 passed the House twice in the last Congress. Those two bills were a bit different from each other, and the new bill, HR 1327, is also a little different from each of them – although they all share the same basic principles and goals.

Under separate cover, I'll send you the transcript of the mark-up session held last Congress on HR 2347, the Iran Sanctions Enabling Act of 2007, and a few news articles about our efforts at the time.

Regards,

---

**Daniel McGlinchey**  
Senior Professional Staff Member  
House Committee on Financial Services  
Rep. Barney Frank, Chairman  
202 225.3548

(Original Signature of Member)

111TH CONGRESS  
1ST SESSION

**H. R. 1327**

To authorize State and local governments to direct divestiture from, and prevent investment in, companies with investments of \$20,000,000 or more in Iran's energy sector, and for other purposes.

---

IN THE HOUSE OF REPRESENTATIVES

Mr. FRANK of Massachusetts (for himself, Mr. BERMAN, Mr. SHERMAN, and Mr. MEEKS of New York) introduced the following bill; which was referred to the Committee on \_\_\_\_\_

---

**A BILL**

To authorize State and local governments to direct divestiture from, and prevent investment in, companies with investments of \$20,000,000 or more in Iran's energy sector, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the "Iran Sanctions Ena-  
5 bling Act of 2009".

1   **SEC. 2. FINDINGS.**

2       The Congress finds as follows:

3           (1) There is an increasing interest by States,  
4       local governments, educational institutions, and pri-  
5       vate institutions to seek to disassociate themselves  
6       from companies that directly or indirectly support  
7       the Government of Iran's efforts to achieve a nu-  
8       clear weapons capability.

9           (2) Policy makers and fund managers may find  
10       moral, prudential, or reputational reasons to divest  
11       from companies that accept the business risk of op-  
12       erating in countries that are subject to international  
13       economic sanctions or that have business relation-  
14       ships with countries, governments, or entities with  
15       which any United States company would be prohib-  
16       ited from dealing because of economic sanctions im-  
17       posed by the United States.

18   **SEC. 3. AUTHORITY OF STATE AND LOCAL GOVERNMENTS**  
19                   **TO DIVEST FROM CERTAIN COMPANIES IN-**  
20                   **VESTED IN IRAN'S ENERGY SECTOR.**

21       (a) **STATEMENT OF POLICY.**—It is the policy of the  
22       United States to support the decision of State govern-  
23       ments, local governments, and educational institutions to  
24       divest from, and to prohibit the investment of assets they  
25       control in, persons that have investments of more than  
26       \$20,000,000 in Iran's energy sector.

1       (b) AUTHORITY TO DIVEST.—Notwithstanding any  
2 other provision of law, a State or local government may  
3 adopt and enforce measures that meet the requirements  
4 of subsection (d) to divest the assets of the State or local  
5 government from, or prohibit investment of the assets of  
6 the State or local government in, any person that the  
7 State or local government determines, using credible infor-  
8 mation available to the public, engages in investment ac-  
9 tivities in Iran described in subsection (c).

10       (c) INVESTMENT ACTIVITIES IN IRAN DESCRIBED.—  
11 A person engages in investment activities in Iran described  
12 in this subsection if the person—

13           (1) has an investment of \$20,000,000 or  
14 more—

15               (A) in the energy sector of Iran; or

16               (B) in a person that provides oil or  
17 liquified natural gas tankers, or products used  
18 to construct or maintain pipelines used to  
19 transport oil or liquified natural gas, for the en-  
20 ergy sector in Iran; or

21           (2) is a financial institution that extends  
22 \$20,000,000 or more in credit to another person, for  
23 45 days or more, if that person will use the credit  
24 to invest in the energy sector in Iran.

1 (d) REQUIREMENTS.—The requirements referred to  
2 in subsection (b) that a measure taken by a State or local  
3 government must meet are the following:

4 (1) NOTICE.—The State or local government  
5 shall provide written notice to each person to whom  
6 the State or local government, as the case may be,  
7 intends to apply the measure, of such intent.

8 (2) TIMING.—The measure shall apply to a per-  
9 son not earlier than the date that is 90 days after  
10 the date on which the person receives the written no-  
11 tice required by paragraph (1).

12 (3) OPPORTUNITY FOR HEARING.—The State  
13 or local government shall provide each person re-  
14 ferred to in paragraph (1) with an opportunity to  
15 demonstrate to the State or local government, as the  
16 case may be, that the person does not engage in in-  
17 vestment activities in Iran described in subsection  
18 (c). If the person demonstrates to the State or local  
19 government that the person does not engage in in-  
20 vestment activities in Iran described in subsection  
21 (c), the measure shall not apply to the person.

22 (4) SENSE OF THE CONGRESS ON AVOIDING ER-  
23 RONEOUS TARGETING.—It is the sense of the Con-  
24 gress that a State or local government should not  
25 adopt a measure under subsection (b) with respect

1 to a person unless the State or local government has  
2 made every effort to avoid erroneously targeting the  
3 person and has verified that the person engages in  
4 investment activities in Iran described in subsection  
5 (c).

6 (e) NOTICE TO DEPARTMENT OF JUSTICE.—Not  
7 later than 30 days after adopting a measure pursuant to  
8 subsection (b), a State or local government shall submit  
9 to the Attorney General of the United States a written  
10 notice which describes the measure.

11 (f) NONPREEMPTION.—A measure of a State or local  
12 government authorized under subsection (b) is not pre-  
13 empted by any Federal law or regulation.

14 (g) DEFINITIONS.—In this section:

15 (1) INVESTMENT.—The “investment” of assets,  
16 with respect to a State or local government, in-  
17 cludes—

18 (A) a commitment or contribution of as-  
19 sets;

20 (B) a loan or other extension of credit; or

21 (C) the entry into or renewal of a contract  
22 for goods or services.

23 (2) ASSETS.—

24 (A) IN GENERAL.—Except as provided in  
25 subparagraph (B), the term “assets” refers to

1 public monies and includes any pension, retire-  
2 ment, annuity, or endowment fund, or similar  
3 instrument, that is controlled directly or indi-  
4 rectly by a State or local government.

5 (B) EXCEPTION.—The term “assets” does  
6 not include employee benefit plans covered by  
7 title I of the Employee Retirement Income Se-  
8 curity Act of 1974 (29 U.S.C. 1001 et seq.).

9 (h) EFFECTIVE DATE.—

10 (1) IN GENERAL.—Except as provided in para-  
11 graph (2), this section shall apply to measures  
12 adopted by a State or local government before, on,  
13 or after the date of the enactment of this Act.

14 (2) NOTICE REQUIREMENTS.—Subsections (d)  
15 and (e) apply to measures adopted by a State or  
16 local government on or after the date of the enact-  
17 ment of this Act.

18 **SEC. 4. SAFE HARBOR FOR CHANGES OF INVESTMENT**  
19 **. POLICIES BY ASSET MANAGERS.**

20 Section 13(c)(1) of the Investment Company Act of  
21 1940 (15 U.S.C. 80a–13(c)(1)) is amended by inserting  
22 before the period the following: “or engage in investment  
23 activities in Iran described in section 3(c) of the Iran  
24 Sanctions Enabling Act of 2009”.



1   **SEC. 5. SENSE OF CONGRESS REGARDING CERTAIN ERISA**  
2                   **PLAN INVESTMENTS.**

3       It is the sense of Congress that a fiduciary of an em-  
4   ployee benefit plan, as defined in section 3(3) of the Em-  
5   ployee Retirement Income Security Act of 1974 (29  
6   U.S.C. 1002(3)), may divest plan assets from, or avoid  
7   investing plan assets in, any person the fiduciary deter-  
8   mines engages in investment activities in Iran described  
9   in section 3(c) of this Act, without breaching the respon-  
10   sibilities, obligations, or duties imposed upon the fiduciary  
11   by section 404 of the Employee Retirement Income Secu-  
12   rity Act of 1974 (29 U.S.C. 1104), if—

13           (1) the fiduciary makes such determination  
14       using credible information that is available to the  
15       public; and

16           (2) such divestment or avoidance of investment  
17       is conducted in accordance with section 2509.94–1  
18       of title 29, Code of Federal Regulations (as in effect  
19       on the day before the date of the enactment of this  
20       Act).

21   **SEC. 6. DEFINITIONS.**

22       In this title:

23           (1) **ENERGY SECTOR.**—The term “energy sec-  
24       tor” refers to activities to develop petroleum or nat-  
25       ural gas resources or nuclear power.

1           (2) FINANCIAL INSTITUTION.—The term “fi-  
2       nancial institution” has the meaning given that term  
3       in section 14(5) of the Iran Sanctions Act of 1996  
4       (Public Law 104–172; 50 U.S.C. 1701 note).

5           (3) IRAN.—The term “Iran” includes any agen-  
6       cy or instrumentality of Iran.

7           (4) PERSON.—The term “person” means—

8               (A) a natural person, corporation, com-  
9       pany, business association, partnership, society,  
10      trust, or any other nongovernmental entity, or-  
11      ganization, or group;

12              (B) any governmental entity or instrumen-  
13      tality of a government, including a multilateral  
14      development institution (as defined in section  
15      1701(c)(3) of the International Financial Insti-  
16      tutions Act (22 U.S.C. 262r(c)(3))); and

17              (C) any successor, subunit, parent com-  
18      pany, or subsidiary of any entity described in  
19      subparagraph (A) or (B).

20           (5) STATE.—The term “State” means each of  
21      the several States, the District of Columbia, the  
22      Commonwealth of Puerto Rico, the United States  
23      Virgin Islands, Guam, American Samoa, and the  
24      Commonwealth of the Northern Mariana Islands.

1 (6) STATE OR LOCAL GOVERNMENT.—The term

2 “State or local government” includes—

3 (A) any State and any agency or instru-  
4 mentality thereof;

5 (B) any local government within a State,  
6 and any agency or instrumentality thereof;

7 (C) any other governmental instrumen-  
8 tality; and

9 (D) any public institution of higher edu-  
10 cation within the meaning of the Higher Edu-  
11 cation Act of 1965 (20 U.S.C. 1001 et seq.).

12 **SEC. 7. SUNSET.**

13 This Act shall terminate 30 days after the date on  
14 which the President has certified to the Congress that—

15 (1) the Government of Iran has ceased pro-  
16 viding support for acts of international terrorism  
17 and no longer satisfies the requirements for designa-  
18 tion as a state-sponsor of terrorism for purposes of  
19 section 6(j) of the Export Administration Act of  
20 1979, section 620A of the Foreign Assistance Act of  
21 1961, section 40 of the Arms Export Control Act,  
22 or any other provision of law; or

23 (2) Iran has ceased the pursuit, acquisition,  
24 and development of nuclear, biological, and chemical

- 1 weapons and ballistic missiles and ballistic missile
- 2 launch technology.

**Witness List for legislative hearing on HR 1327, Iran Sanctions Enabling Act of 2009**

**The Honorable Ted Deutch [Note: Government Witness]**

Senator, The Florida Senate  
15340 Jog Road, Suite 201  
Delray Beach, FL 33446-2170

[Deutch.ted@flsenate.gov](mailto:Deutch.ted@flsenate.gov)  
[tdeutch@gmail.com](mailto:tdeutch@gmail.com)  
cell: 561-866-6286

**Professor Orde F. Kittrie**

Professor of Law, Arizona State University  
Sandra Day O'Connor College of Law  
Arizona State University  
P.O. Box 877906  
Tempe, Arizona 85287

[ordefk@yahoo.com](mailto:ordefk@yahoo.com)  
phone: 202-222-5178

**Trita Parsi**

President, National Iranian-American Council  
1411 K St. NW Ste 600  
Washington, DC 20005

phone: 202-386-6325  
[tparsi@hu.edu](mailto:tparsi@hu.edu)

**Jason Isaacson**

Director of Government and International Affairs  
American Jewish Committee  
1156 15<sup>th</sup> Street NW Suite 1201  
Washington DC 20010

202.785.5490  
[isaacsonj@ajc.org](mailto:isaacsonj@ajc.org)

**One possible additional witness, at Republicans' request ???**

---

**From:** Segel, James [James.Segel@mail.house.gov]  
**Sent:** Thursday, March 05, 2009 3:56 PM  
**To:** tparsi@jhu.edu  
**Cc:** McGlinchey, Daniel  
**Subject:** FW: Iran Sanctions Enabling Act (draft form)  
**Attachments:** Iran Sanctions Enabling Act -- 111th Congress -- March 5, 1pm.doc

Mr. Parsi, I am enclosing a copy of the bill that will be heard on March 12 at 10:00. We will try to talk on Tuesday afternoon. Feel free to give me or Daniel McGlinchey a call if you have questions in the meantime. Jim Segel

---

**From:** McGlinchey, Daniel  
**Sent:** Thursday, March 05, 2009 3:43 PM  
**To:** Segel, James  
**Subject:** Iran Sanctions Enabling Act (draft form)

---

**Daniel McGlinchey**  
Senior Professional Staff Member  
House Committee on Financial Services  
Rep. Barney Frank, Chairman  
202.225.3548

111th CONGRESS

H. R. xxxx

To authorize State and local governments to direct divestiture from, and prevent investment in, companies with investments of \$20,000,000 or more in Iran's energy sector, and for other purposes.

**IN THE HOUSE OF REPRESENTATIVES**

Mr. FRANK of Massachusetts (for himself, Mr. BERMAN, Mr. SHERMAN) introduced the following bill; which was referred to the Committee on Financial Services, and in addition to the Committees on Education and Labor and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

---

**A BILL**

To authorize State and local governments to direct divestiture from, and prevent investment in, companies with investments of \$20,000,000 or more in Iran's energy sector, and for other purposes.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the 'Iran Sanctions Enabling Act of 2009'.

**SEC. 2. FINDINGS.**

The Congress finds as follows:

- (1) There is an increasing interest by States, local governments, educational institutions, and private institutions to seek to disassociate themselves from companies that directly or indirectly support the Government of Iran's efforts to achieve a nuclear weapons capability.
- (2) Policy makers and fund managers may find moral, prudential, or reputational reasons to divest from companies that accept the business risk of operating in countries that are subject to international economic sanctions or that have business relationships with countries, governments, or entities with which any United States company would be prohibited from dealing because of economic sanctions imposed by the United States.

### **SEC. 3. AUTHORITY OF STATE AND LOCAL GOVERNMENTS TO DIVEST FROM CERTAIN COMPANIES INVESTED IN IRAN'S ENERGY SECTOR.**

- (a) Statement of Policy- It is the policy of the United States to support the decision of State governments, local governments, and educational institutions to divest from, and to prohibit the investment of assets they control in, persons that have investments of more than \$20,000,000 in Iran's energy sector .
- (b) Authority to Divest- Notwithstanding any other provision of law, a State or local government may adopt and enforce measures that meet the requirements of subsection (d) to divest the assets of the State or local government from, or prohibit investment of the assets of the State or local government in, any person that the State or local government determines, using credible information available to the public, engages in investment activities in Iran described in subsection (c).
- (c) Investment Activities Described- A person engages in investment activities in Iran described in this subsection if the person--
- (1) has an investment of \$20,000,000 or more--
    - (A) in the energy sector of Iran; or
    - (B) in a person that provides oil or liquified natural gas tankers, or products used to construct or maintain pipelines used to transport oil or liquified natural gas, for the energy sector in Iran; or
  - (2) is a financial institution that extends \$20,000,000 or more in credit to another person, for 45 days or more, if that person will use the credit to invest in the energy sector in Iran.
- (d) Requirements- The requirements referred to in subsection (b) that a measure taken by a State or local government must meet are the following:
- (1) NOTICE- The State or local government shall provide written notice to each person to which a measure is to be applied.
  - (2) TIMING- The measure shall apply to a person not earlier than the date that is 90 days after the date on which written notice is provided to the person under paragraph (1).
  - (3) OPPORTUNITY FOR HEARING- The State or local government shall provide an opportunity to comment in writing to each person to which a measure is to be applied. If the person demonstrates to the State or local government that the person does not engage in investment activities in Iran



described in subsection (c), the measure shall not apply to the person.

(4) SENSE OF CONGRESS ON AVOIDING ERRONEOUS TARGETING- It is the sense of Congress that a State or local government should not adopt a measure under subsection (b) with respect to a person unless the State or local government has made every effort to avoid erroneously targeting the person and has verified that the person engages in investment activities in Iran described in subsection (c).

(e) Notice to Department of Justice- Not later than 30 days after adopting a measure pursuant to subsection (b), a State or local government shall submit written notice to the Attorney General describing the measure.

(f) Nonpreemption- A measure of a State or local government authorized under subsection (b) is not preempted by any Federal law or regulation.

(g) Definitions- In this section:

(1) INVESTMENT- The `investment' of assets, with respect to a State or local government, includes--

(A) a commitment or contribution of assets;

(B) a loan or other extension of credit; or

(C) the entry into or renewal of a contract for goods or services.

(2) ASSETS-

(A) IN GENERAL- Except as provided in subparagraph (B), the term `assets' refers to public monies and includes any pension, retirement, annuity, or endowment fund, or similar instrument, that is controlled directly or indirectly by a State or local government.

(B) EXCEPTION- The term `assets' does not include employee benefit plans covered by title I of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1001 et seq.).

(h) Effective Date-

(1) IN GENERAL- Except as provided in paragraph (2), this section applies to measures adopted by a State or local government before, on, or after the date of the enactment of this Act.

(2) NOTICE REQUIREMENTS- Subsections (d) and (e) apply to measures adopted by a State or local government on or after the date of the enactment of

this Act.

#### **SEC. 4. SAFE HARBOR FOR CHANGES OF INVESTMENT POLICIES BY ASSET MANAGERS.**

(a) In General- Section 13(c)(1) of the Investment Company Act of 1940 (15 U.S.C. 80a-13(c)(1)) is amended to read as follows:

“(1) IN GENERAL- Notwithstanding any other provision of Federal or State law, no person may bring any civil, criminal, or administrative action against any registered investment company, or any employee, officer, director, or investment adviser thereof, based solely upon the investment company divesting from, or avoiding investing in, securities issued by persons that the investment company determines, using credible information available to the public, engage in investment activities in Iran described in section 3(c) of this Act.”.

#### **SEC. 5. SENSE OF CONGRESS REGARDING CERTAIN ERISA PLAN INVESTMENTS.**

It is the sense of Congress that a fiduciary of an employee benefit plan, as defined in section 3(3) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1002(3)), may divest plan assets from, or avoid investing plan assets in, any person the fiduciary determines engages in investment activities in Iran described in section 202(c) of this title, without breaching the responsibilities, obligations, or duties imposed upon the fiduciary by section 404 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1104), if--

(1) the fiduciary makes such determination using credible information that is available to the public; and

(2) such divestment or avoidance of investment is conducted in accordance with section 2509.94-1 of title 29, Code of Federal Regulations (as in effect on the day before the date of the enactment of this Act).

#### **SEC. 6 DEFINITIONS.**

In this title:

(1) ENERGY SECTOR- The term ‘energy sector’ refers to activities to develop petroleum or natural gas resources or nuclear power.

(2) FINANCIAL INSTITUTION- The term ‘financial institution’ has the meaning given that term in section 14(5) of the Iran Sanctions Act of 1996 (Public Law 104-172; 50 U.S.C. 1701 note).

(3) IRAN- The term ‘Iran’ includes any agency or instrumentality of Iran.

(4) PERSON- The term 'person' means--

(A) a natural person, corporation, company, business association, partnership, society, trust, or any other nongovernmental entity, organization, or group;

(B) any governmental entity or instrumentality of a government, including a multilateral development institution (as defined in section 1701(c)(3) of the International Financial Institutions Act (22 U.S.C. 262r(c)(3))); and

(C) any successor, subunit, parent company, or subsidiary of any entity described in subparagraph (A) or (B).

(5) STATE- The term 'State' means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, the United States Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands.

(6) STATE OR LOCAL GOVERNMENT- The term 'State or local government' includes--

(A) any State and any agency or instrumentality thereof;

(B) any local government within a State, and any agency or instrumentality thereof;

(C) any other governmental instrumentality; and

(D) any public institution of higher education within the meaning of the Higher Education Act of 1965 (20 U.S.C. 1001 et seq.).

## **SEC. 7. SUNSET.**

This Act shall terminate 30 days after the date on which the President has certified to Congress that—

(1) the Government of Iran has ceased providing support for acts of international terrorism and no longer satisfies the requirements for designation as a state-sponsor of terrorism for purposes of section 6(j) of the Export Administration Act of 1979, section 620A of the Foreign Assistance Act of 1961, section 40 of the Arms Export Control Act, or any other provision of law; or

(2) Iran has ceased the pursuit, acquisition, and development of nuclear, biological, and chemical weapons and ballistic missiles and ballistic missile launch technology.

*END*

---

**From:** Patrick Disney [PDisney@niacouncil.org]  
**Sent:** Wednesday, February 25, 2009 5:49 PM  
**To:** Rose, Markus  
**Cc:** 'Emily L Blout'  
**Subject:** RE: thanks for meeting yesterday  
**Attachments:** Divestment Talking Points FINAL pdf; Washington Times 2 25 09 Divestment letter pdf; Sanctions-Happy USA pdf; IPS. Neocons driving Iran divestment campaign.docx

Hi Markus.

Here are a few things for you to look at regarding divestment. Attached are NIAC talking points as well as a letter to the editor we had published today in the Washington Times along with the National Foreign Trade Council, who I'm sure is already in touch with your office. Also two articles with lots of good background.

Our concerns are very straightforward: sanctions and divestment could scuttle whatever prospects we have now for successful diplomacy. They give Iran an excuse to refuse to come to the table and make it less likely we'll find a solution. Also, it just doesn't make sense to try this during the current recession, which is why all the major business and trade groups agree with us.

Bill Reinsch from NFTC made a good point in a letter he wrote awhile ago:

At its core, this type of enabling legislation is bad public policy. By encouraging State funds to depart from the underlying fiduciary responsibilities of money management, and by injecting social or political criteria into investment decisions, Congress threatens to complicate the conduct of U.S. foreign policy and impart selective mandates on pension funds that will ill-serve investors and pensioners down the road. Foreign policy sanctions by States not only undermine the ability of the U.S. to speak with one voice but also frustrate cooperation with U.S. trading partners who often see them as a violation of U.S. international commitments and who are prompted to enact blocking statutes or otherwise retaliate against U.S. interests.

Thanks for hearing us out on this. Best,

-patrick

---

**From:** Rose, Markus [mailto:Markus.Rose@mail.house.gov]  
**Sent:** Tuesday, February 24, 2009 10:15 PM  
**To:** PDisney@niacouncil.org; EBlout@niacouncil.g.dreamhost.com  
**Subject:** Re: thanks for meeting yesterday

Send me some written material with your concerns about the sanctions bill I will make sure Daniel and BF see it I meet w FSC staff and BF on Thursday to discuss international FSC agenda for the year.

---

**From:** Patrick Disney

**To:** Rose, Markus

**Sent:** Mon Feb 23 14:56:11 2009

**Subject:** RE: thanks for meeting yesterday

Thanks Markus I left a message with Daniel on Friday, but haven't heard back. If you could pass along my information so we might be able to talk some time this week, I'd appreciate it. Thanks,

-patrick

---

Patrick Disney  
Assistant Legislative Director  
National Iranian American Council  
1411 K Street NW, Suite 600  
Washington DC, 20005

Fck: 202 386 6325  
Direct: 202 379 1638  
[www.NIACouncil.org](http://www.NIACouncil.org)

---

**From:** Rose, Markus [mailto:Markus.Rose@mail.house.gov]

**Sent:** Friday, February 20, 2009 1:54 PM

**To:** Patrick Disney

**Cc:** eblout@niacouncil.org

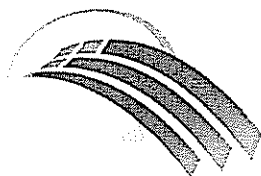
**Subject:** RE: thanks for meeting yesterday

Hi Patrick,

Got your message on Iran sanctions bill. My understanding is that BF will be reintroducing it soon. Lead staffer on it is Daniel McGlinchey with the FS Committee.

I'll be glad to pass along any information that you want, or you may wish to try to contact him yourself (225-4247).

Markus



# National Iranian American Council

*Advancing the interests of the Iranian-American Community*

## **NIAC Talking Points: Iran Divestment**

**Divestment takes money away from our teachers, police, and other civil servants.** Public employees invest in state pensions expecting to receive the greatest possible returns, but divestment limits the options available to them, increases administrative costs, and has an inherently negative impact on investment potential. Rather than upholding the basic fiduciary responsibility to maximize shareholder benefits, proponents of divestment are trying to turn individuals' pension plans into a vehicle for political activism.

**“South Africa-style” divestment simply won’t work for Iran.** Divestment was an effective tool against South Africa’s apartheid government because its international reputation made it susceptible to influence. Iran is already a pariah state and feels it has nothing to lose among the international community. *Since Iran is not susceptible to the threat of isolation, divestment won’t give us any more leverage than we already have.*

**As the US steps out, Russia and China will step in.** Divestment will force companies that are concerned about their reputations out of Iran leaving the vacuum to be filled by unscrupulous Russian and Chinese businesses motivated by profit alone. The net financial impact on Tehran will be essentially zero, while also eliminating the potential for ethical companies to exert a positive influence on Iran.

**We need to engage, not punish, our allies.** Divestment will hurt our European allies at exactly the time when we are asking them to join with us in putting pressure on Iran. The US has no hope of gaining the strong support of our allies while we slap their major businesses with harsh financial penalties. *A unified, multilateral approach to Iran has a far greater chance of resolving the nuclear dispute than divesting US assets ever could.*

**Divestment would make us the “Divided States of America.”** Authorizing State and local divestiture is akin to creating individual, separate foreign policies for each State and municipality. This can only lead to inconsistencies and contradictions in our approach to the world. The federal government is constitutionally responsible for foreign policy and therefore is able to present one uniform message to our allies and our enemies. *Relegating foreign policy to the states means one nation under fifty policies.*

# The Washington Times

Wednesday, February 25, 2009

## LETTER TO EDITOR: Don't punish American workers

The Dow dropped 6.2 percent last week, American companies are bleeding 600,000 jobs per month, and whole economies are crumbling under the weight of the global recession. At a time that clearly demands American leadership, Mark D. Wallace ("Reverse 'oil weapon' on Iran," Op-Ed, Friday) proposes bold action on the part of all Americans - that will make everything worse.

Mr. Wallace's United Against Nuclear Iran proposes that Americans sell off their stock in major companies, turning as-yet-unrealized losses into real money down the drain. All because these global businesses may do some indirect trade with Iran - something U.S. law does not prohibit.

To be clear, the Iranian government's nuclear program, human rights violations and support for terrorism are all serious concerns. However, punishing American workers - in the middle of the greatest recession since the 1930s - shows reckless disregard for the immediate problems of ordinary Americans. The solution to the Iranian challenge lies in working with our allies - not punishing their companies or our own work force.

BILL REINSCH

National Foreign Trade Council/USA\*Engage

PATRICK DISNEY

National Iranian American Council



## Policy Briefs

### Sanctions-Happy USA

by Gary Clyde Hufbauer, Peterson Institute

July 1998

*Reprinted from The Washington Post, Outlook Section, July 12, 1998.*

© Institute for International Economics. All rights reserved

Stating the obvious, President Clinton recently lamented that the United States has become "sanctions happy." Clinton, of course, is the same president who has signed laws for new punitive measures against India, Pakistan, Cuba, Iran and Libya and has used his executive powers to add to the rich legacy of sanctions inherited from past occupants of the White House.

No country in the world has employed sanctions as often as the United States has. The American infatuation with economic sanctions was sparked by President Woodrow Wilson when he was trying to sell the idea of the League of Nations to his countrymen, together with its newly crafted economic weaponry. Wilson famously declared in 1919: "A nation boycotted is a nation that is in sight of surrender. Apply this economic, peaceful, silent, deadly remedy and there will be no need for force. It is a terrible remedy." America didn't buy the League—the Senate refused to ratify U.S. membership in that precursor to the United Nations—but as the decades rolled on, America adopted Wilson's idea of sanctions as a diplomatic tool.

During this century, the United States has imposed economic sanctions more than 110 times. Economic sanctions entail the denial of customary export, import or financial relations with a target country in an effort to change the country's laws or policies. For example, the United States may seek to block World Bank or International Monetary Fund loans in an effort to stem nuclear proliferation (India and Pakistan); or it may restrict trade with a country to change its human rights policies (Argentina, Chile and China). The current inventory of U.S. sanctions covers 26 target countries, accounting for over half of the world's population (see table). Since the demise of the Soviet Union, Congress has felt freer to interfere in foreign policy, instructing the president on the minute details of imposing and waiving sanctions. In short, whenever tensions rise, sanctions become the favorite tonic of American diplomacy.

What have we learned from this grand experiment in the diplomatic laboratory? Quite a lot. First, as a substitute for military force—the Wilsonian notion—sanctions seldom achieve the desired change in the conduct of foreign countries. In plain language: Wilson was wrong. Perhaps one episode in five results in discernible changes abroad that can be traced to sanctions. The most recent qualified success was the election of Andres Pastrana as president of Colombia last month, following several years of U.S. sanctions directed personally against his predecessor, Ernesto Samper. Charging that Samper had accepted \$6 million from the Cali drug cartel for his 1994 presidential campaign, the United States disqualified Colombia as a recipient of U.S. aid and took the unusual step of revoking Samper's entry visa, in effect declaring him *persona non grata*. These steps were, of course, not the only reason for Pastrana's victory, and probably not the major reason, but they were a contributing factor. Against this qualified success must be listed many unqualified failures: Haiti, Cuba, Libya, Iran, Iraq and China, to name the most prominent.

". . . sanctions seldom achieve  
the desired change in the conduct of  
foreign countries."



Advocates of sanctions offer South Africa as their favorite example. Economic sanctions were not the deciding factor, but they helped pressure F.W. de Klerk to concede power to Nelson Mandela in 1994. Why doesn't the South African experience translate to Burma, Sudan, India and other miscreants? One reason is that South African sanctions were multilateral, not just a U.S. initiative. Another reason is that, even under apartheid, South Africa was semi-democratic, and the white minority cared what the rest of the world thought.

In fact, this is one of the ironies: Democratic countries, where the elite cares what the rest of the world thinks, are far more susceptible to sanctions than authoritarian countries isolated from world opinion. The contrast between Sudan and South Africa, or between Cuba and Colombia, could not be sharper. An unintended consequence of financial sanctions against Pakistan, a weak but semi-democratic state, open to world opinion, is that the penalties may help topple the government of Prime Minister Nawaz Sharif—as Pakistan slips into deep economic depression—and pave the way for a truly authoritarian and fundamentalist regime.

The second lesson from the diplomatic lab is that it is naive to think of sanctions as a substitute for force when dealing with authoritarian powers. Draconian sanctions made little difference to the policies of Manuel Antonio Noriega in Panama, Raoul Cedras in Haiti or Saddam Hussein in Iraq. Only the use of force changed the governments of Panama and Haiti, and pushed Iraq out of Kuwait. The threat of force tempered Saddam's resistance to U.N. arms inspections early in 1998. But far more often, when U.S. presidents impose sanctions, they see them as an isolated measure, not as part of an escalating "force curve"—a steady progression from diplomatic protest, to economic sanctions, to military intervention; at each step, the target country knows worse is yet to come. The result of treating sanctions as a disconnected policy measure is that the United States has acquired a well-deserved reputation for bluffing: If an authoritarian adversary can withstand sanctions, it need not fear a surprise attack.

A third lesson is that economic sanctions can inflict pain on innocent people while at the same time increasing the grip of the leaders we despise. When sanctions are applied broadside—as against Haiti, Cuba and Iraq—the hardest hit are the most vulnerable: the poor, the very young, the very old and the sick. Left unharmed, and often strengthened, are the real targets: the political, military and economic elites.

A fourth lesson is that sanctions applied hard and fast are more likely to succeed (all other circumstances being equal) than sanctions applied soft and slow. But this lesson poses a dilemma. Hard sanctions usually require multilateral cooperation, if not from the U.N. Security Council, at least from the industrial democracies. While the United States may be the sole military superpower, it is not the only economic player. Without the cooperation of Canada, Western Europe and Japan, the United States alone cannot deny a target country key imports, critical markets or vital finance. So the prescription for hard sanctions—sanctions with both economic and moral effect—amounts to a caution against going it alone. On the other hand, multilateral cooperation takes time to arrange, and often is unachievable. Quick U.N. sanctions against Iraq in 1990 were a notable exception; more typical was the measured international response to India's recent nuclear weapons tests.

Another dilemma posed by the "hard and fast" lesson is that in circumstances where sanctions alone have the best chance of success—against societies that are semi-democratic and open to world opinion—it goes against the American spirit to pile on. Instead, we prefer to escalate sanctions slowly so as to give leaders of the target countries time to reconsider. This tactic also gives them time to take evasive measures.

So why not just muddle along with our sanctions policy? After all, in the view of many American officials, the United States has a special responsibility to deal with misdeeds in many places, ranging from religious persecution in Russia and China to despots in Cuba and Burma. But since military force is too costly and diplomacy is too feeble, why not apply economic sanctions as the global salve to problems abroad and consciences at home? Why not drink the marvelous tonic of foreign policy on the cheap?

The reason, again to quote President Wilson, if not in the sense he intended, is that sanctions are a "terrible remedy." Start with the domestic costs. Estimates made by Kimberly Elliott, Jeffrey Schott and myself indicate that economic sanctions in place today cost the United States some \$20 billion in lost exports annually, depriving American workers of some 200,000 well-paid jobs. It would be one thing if these costs were compensated from the public purse, so that everyone shared the burden; it is quite another when the costs are concentrated episodically on individual American firms and communities.

Then consider the morality. U.S. economic sanctions, along with Fidel Castro's own mismanagement, have helped close the income gap between Haiti and Cuba—by driving Cuban living standards downward toward the desperate Haitian level. Speaking of Haiti, that blighted economy has yet to recover from penalties imposed by the first Clinton administration. The multitudinous poor in Iraq, Iran and Vietnam are that much more miserable thanks to prolonged sanctions. With a little resolve, we could also worsen the lives of Nigerians, Indonesians and Burmese. Pope John Paul II had a point when he said during his visit to Cuba in January that the effects of economic sanctions are "always deplorable, because they hurt the most needy"—in effect, that ordinary Cubans, not Castro and his inner circle, are paying the price. The same would happen in these other ill-governed countries.

Finally, the liberal application of sanctions to every cause and country badly erodes U.S. leadership. When the United States applies sanctions to half the world's people, and when it imposes secondary sanctions on allies and friends, it prompts a reaction against American hegemony. Sanctions against China have neither shaken the leadership nor hindered the country's drive for growth. Sanctions against India will have approximately the same lack of effect. And few secondary sanctions do more than irritate U.S. allies. (Americans, above all, should understand symbolic offenses. The tea tax imposed no real economic hardship on colonial Boston. It did inspire a revolution against the greatest power of the day.)

**“... economic sanctions in place today  
cost the United States some  
\$20 billion in lost exports annually,  
depriving American workers of some  
200,000 well-paid jobs.”**

Recovery from this love affair will require decisive steps by the White House and the Congress. Clinton appears ready to start the cure, but much more needs to be done. Passage of the sanctions reform bill, introduced last fall by Sen. Richard Lugar (R-Ind.) and Reps. Lee Hamilton (D-Ind.) and Phil Crane (R-Ill.), would be a useful next step. This bill seeks "to establish an effective framework for consideration by the legislative and executive branches of unilateral economic sanctions." It proposes several sensible guidelines when economic sanctions are considered, either by the president or Congress.

The procedural reforms include increased executive branch consultation with Congress, public hearings, a cost-benefit analysis, a preference for targeted and multilateral measures whenever possible, presidential waivers for all legislatively imposed sanctions and sanctity of contracts. If passed, Hamilton-Lugar would be a landmark law.

But additional steps are still needed:

- The United States should rarely impose sanctions when it cannot get the support of its friends. This Hamilton-Lugar benchmark needs to become standard operating procedure. Ideally, the U.N. Security Council should support the sanctions. At a minimum, the NATO allies, or groups of like-minded states in Latin America, Asia or the Middle East should endorse the effort.
- We should realize that the huge inventory of sanctions now in place could have tremendous value as diplomatic carrots, if the president were able to withdraw them to reward good foreign behavior. For that, the president must have unfettered freedom to lift sanctions step by step. Hamilton-Lugar states that the president "should" have waiver authority when Congress enacts a new sanctions measure. The Justice Department needs to go further than that: It should challenge in court any sanctions legislation that does not contain a national interest waiver that the president can exercise. The Glenn Amendment, mandating sanctions against India and Pakistan for their nuclear explosions, would make an excellent test case. Mandatory legislation of this nature unconstitutionally infringes the president's power in the realm of foreign affairs.
- When dealing with authoritarian regimes, the president should direct sanctions at rulers, not the populace at large. Iraqis are not our enemies. Nor are Cubans. We can single out individuals and agencies that give offense or outrage. We can devise civil and criminal penalties, buttressed by bounties, so that their persons and property are at risk whenever they venture outside their own territory.
- Finally, when the president imposes comprehensive sanctions on an authoritarian regime, he should view those sanctions as a prelude to the exercise of military force, not as a substitute for force. Unless we are prepared to remove bad governments with military force, we have no business heaping prolonged punishment on innocent people.

**'A Terrible Remedy'**

Ongoing foreign policy sanctions, defined as the "deliberate, government-inspired withdrawal, or threat of withdrawal, of customary trade or financial relations," have been imposed either multilaterally or by the United States on the following nations:

| Target<br>Country | Initial<br>Year | Type of Sanctions | Precipitating<br>Event | Key Changes<br>to Sanctions |
|-------------------|-----------------|-------------------|------------------------|-----------------------------|
|-------------------|-----------------|-------------------|------------------------|-----------------------------|

|                   |      |   |   |  |
|-------------------|------|---|---|--|
| <b>Angola</b>     | 1993 | Limited trade restrictions (arms and oil embargo); Air and travel sanctions   | Failure to implement peace agreement  | Air and travel ban (1997); Ban on UNITA diamond exports (1998)   |
| <b>Azerbaijan</b> | 1992 | Restrictions on financial assistance (including Overseas Private Investment Corp )  | Embargo of Armenia over Nagorno-Karabakh  |  |
| <b>Burma</b>      | 1988 | Restrictions on aid (including U.S. Export-Import Bank, OPIC), travel restrictions, Ban on trade preferences, Investment ban  | Repression of political opposition  | Massachusetts state sanctions (1996), Ban on new U.S. investments (1997)   |
| <b>Cambodia</b>   | 1992 | Limited trade restrictions (log boycott; oil embargo)   | Failure to implement peace agreement; repression of opposition                          | Aid reductions (1997)  |
| <b>Cameroon</b>   | 1992 | Restrictions on aid   | Repression of opposition  |  |
| <b>China</b>      | 1989 | Restrictions on financial assistance, Exim, OPIC; Limited export restrictions   | Tiananmen Square massacre   | Limited export restrictions (1991)   |
| <b>Cuba</b>       | 1960 | Comprehensive trade and financial sanctions; Secondary sanctions to inhibit foreign investment  | Castro-led takeover; military interventions in Africa (1980s); Repression of opposition | Cuban Democracy Act restricts trade of U.S. subsidiaries abroad (1992) Helms-Burton bill codifies embargo; adds secondary sanctions against third-country investors in Cuba (1996) |
| <b>Gambia</b>     | 1994 | Restrictions on aid   | Military coup   |  |
| <b>Haiti</b>      | 1997 | Restrictions on aid   | Political instability   |  |
| <b>India</b>      | 1998 | Ban on financial assistance, including Exim, OPIC; Limited trade restrictions; Ban on bank loans to government; Postponement of non-humanitarian official, multilateral lending | Nuclear weapons tests   |  |

|                  |      |  |   |   |
|------------------|------|--|---|---|
| <b>Indonesia</b> | 1991 | Military aid restrictions; Ban on arms sales   | Political repression, especially in East Timor  |   |
| <b>Iran</b>      | 1984 | Comprehensive trade and financial sanctions; Secondary sanctions to inhibit foreign investment                       | Support for terrorism, opposition to peace process in Middle East; efforts to acquire weapons of mass destruction | Limited export restrictions (1984)<br>Import boycott added (1987)<br>Total export embargo (1995)<br>Iran-Libya Sanctions Act adds secondary sanctions against foreign firms investing in oil sector (1996)  |
| <b>Iraq</b>      | 1990 | Comprehensive trade and financial sanctions, except limited oil sales under U.N. oil-for-food program                | Invasion of Kuwait; post-war discovery of extensive program to acquire weapons of mass destruction                |   |
| <b>Liberia</b>   | 1992 | Arms embargo   | Civil war   |   |
| <b>Libya</b>     | 1978 | Comprehensive trade and financial sanctions; Air travel ban  | Gadhafi regime support for terrorism; bombing of Pan Am Flight #103   | Limited U.S. export restrictions (1978)<br>U.S. boycotts Libyan oil (1982)<br>U.S. imposes comprehensive sanctions (1986)<br>U.N. imposes limited trade sanctions; air travel ban (1992-93)<br>Iran-Libya Sanctions Act adds secondary sanctions against foreign firms investing in oil sector (1996) |
| <b>Niger</b>     | 1996 | Restrictions on aid  | Military coup   |   |
| <b>Nigeria</b>   | 1993 | Restrictions on aid; U.S. bans all financial assistance, Exim, OPIC; Restrictions on arms sales; Travel restrictions | Abrogation of election results; execution of Ken Saro-Wiwa, other dissidents                                      |   |

|                    |      |  |  |  |
|--------------------|------|--|--|--|
| <b>North Korea</b> | 1950 | Comprehensive trade and financial sanctions  | Korean War; possible acquisition of nuclear weapons  | U.N. threatens trade and financial sanctions to forestall nuclear weapons acquisition (1993-94)  |
| <b>Pakistan</b>    | 1979 | Ban on financial assistance, OPIC, Ex-Im, export credit guarantees; Ban on bank loans to Pakistan's government; Postponement of non-humanitarian loans | Nuclear weapons program; nuclear weapons tests   | U.S. imposes limited sanctions (1979)<br>U.S. waives sanctions during Soviet intervention in Afghanistan (1980s)<br>U.S. expands sanctions; G-8 imposes limited sanctions (1998) |
| <b>Somalia</b>     | 1992 | Arms embargo   | Civil war  |  |
| <b>Sudan</b>       | 1988 | Comprehensive trade and financial sanctions  | Civil war and human rights abuses; support for terrorism   | Aid sanctions (1988-89)<br>Comprehensive sanctions (1997)  |
| <b>Syria</b>       | 1986 | Ban on U.S. assistance, including Ex-Im, OPIC; Limited trade restrictions  | Support for terrorism  |  |
| <b>Vietnam</b>     | 1954 | Denied most-favored-nation status  | Vietnam War and aftermath; personnel missing in action   | Total trade embargo lifted; other restrictions remain (1994)   |
| <b>Yugoslavia</b>  | 1991 | Comprehensive trade and financial sanctions  | Civil war in Bosnia; implementation of Dayton agreement ending Bosnian war; intervention in Kosovo | U.N. trade sanctions lifted, restrictions on multilateral lending, other limited sanctions remain (1995)<br>Additional sanctions imposed against Serbia over Kosovo (1998)       |
| <b>Zaire</b>       | 1990 | Restrictions on aid  | Mobutu corruption and suppression of opposition; continued repression under Kabila regime          | Sanctions continued after Kabila takeover (1998)   |

|               |      |                     |   |
|---------------|------|---------------------|---|
| <b>Zambia</b> | 1996 | Restrictions on aid | Repression of<br>opposition, human<br>rights violations |
|---------------|------|---------------------|---|

---

SOURCE: Institute for International Economics

© Copyright 1998 The Washington Post Company

© 2007 Peter G. Peterson Institute for International Economics, 1750 Massachusetts Avenue, NW  
Washington, DC 20036. Tel: 202-328-9000 Fax: 202-659-3225 / 202-328-5432  
Site development and hosting by [Digital Division](#)

<http://ipsnews.net/print.asp?idnews=37687>

## **POLITICS-US:**

### **Neo-Cons Driving Iran Divestment Campaign**

**Jim Lobe**

**WASHINGTON, May 10 (IPS) - Neo-conservative hawks who championed the invasion of Iraq are leading a new campaign to persuade state and local governments, as well as other institutional investors, to "divest" their holdings in foreign companies and U.S. overseas subsidiaries doing business in Iran.**

While stressing that U S military action against Iran's nuclear programme should not be taken off the table, they call their divestment strategy the "non-violent tool for countering the Iranian threat".

And, like the run-up to the Iraq war, the campaign has attracted bipartisan support. Democrats, including those who strongly oppose the George W. Bush administration's Iraq policy, see divestment, as well as other proposed economic sanctions against Tehran, as a way to look "tough on Iran" short of going to war.

"I'm not yet ready to suggest the use of military force... but one has to stay on alert that that time could come sooner rather than later," James Woolsey, who served briefly as former President Bill Clinton's CIA director, told an Ohio legislative committee this week in support of a bill that would ban investments by the state's pension funds in companies operating in Iran or in any other country the State Department lists as a state sponsor of terrorism.

"Terror-free investing will not solve the problems... but I think it's an important part of the comprehensive package," added Woolsey, a prominent neo-conservative associated with the like-minded Foundation for the Defence of Democracies (FDD).

The new campaign, the brainchild of the far-right Centre for Security Policy (CSP), is designed to put pressure on the Islamic Republic to abandon its nuclear programme, end its support of anti-Israel groups like Palestinian Hamas and Lebanon's Hezbollah, and "perhaps even to push (it) toward collapse," according to FDD president Clifford May, by depriving it of foreign investment and commercial ties with other countries.

According to a report released here Wednesday by the neo-conservative American Enterprise Institute, which is collaborating with the CSP, Iran has signed more than 150 billion dollars worth of investment and commercial contracts with foreign companies based in more than 30 countries since 2000, including more than four billion dollars with U S. overseas subsidiaries.

The initiative, which is modeled after the anti-apartheid divestment campaign against South Africa of the 1980s, is also backed by major pro-Israel and Jewish groups, including the American Israel Public Affairs Committee, the American Jewish Committee, the Anti-Defamation League, and local Jewish Community Relations Councils whose membership is worried that Israel will be threatened by a nuclear-armed Iran.

Potentially at stake are billions of dollars controlled by state pension funds and other institutional investors that have invested money in companies -- based mostly in Europe and Asia -- operating in Iran.

According to CSP, New York pension funds alone own nearly one billion dollars of stock in three Fortune

500 companies tied to Iran.

"Iran's ability to fund its nuclear programme and sponsor terrorism would come to a grinding halt without revenue gained from foreign investors," according to CSP, which, along with the American Enterprise Institute and FDD, was a leading advocate for the 2003 invasion of Iraq.

Last year, Missouri became the first state to order one of its pension funds to divest its shares of all companies that do business with Iran and other countries on the State Department's terror list. Last month, both houses of the Florida legislature unanimously approved a bill banning the investment of state funds in companies with commercial ties to Sudan and Iran's energy sector.

Iran-related divestment bills are expected to be approved over the next month by legislatures in Ohio, Louisiana, Pennsylvania, and California, according to Christopher Holton, the head of CSP's "Terror-Free Investing" programme. Similar bills are also being considered in the legislatures of Texas, Georgia, Maryland, and New Jersey and will soon be introduced in Michigan and Illinois, he told IPS.

The sudden proliferation of state divestment measures comes amid renewed efforts in Congress to tighten and expand the scope of existing legislation against Iran.

Under the 1996 Iran Sanctions Act (ISA), which, among other provisions, bans U.S. companies from doing business in Iran, the president is required to impose a range of economic sanctions against foreign companies that invested more than 20 million dollars a year in Iran's energy sector, which accounts for about 80 percent of its foreign-exchange earnings.

The same law, however, permits the president to waive such penalties if he deems it in the national interest. Worried that imposing sanctions would anger key U.S. allies, President Bush has consistently exercised his waiver authority, as his predecessor, Bill Clinton, did before him.

But, as tensions with Iran have increased since the election of President Mahmoud Ahmadinejad nearly two years ago, pressure, especially from neo-conservative groups and the hawkish leadership of the so-called "Israel Lobby", which includes the Christian Right, to take stronger action has grown.

Congress is currently considering several bills that, if passed, would reduce or eliminate the president's waiver authority and include language encouraging divestment drives at the state level.

The administration, which is at least rhetorically committed to working through the U.N. Security Council to impose multilateral sanctions against Iran to rein in its nuclear programme, appears ambivalent on both expanding ISA and on the divestment campaign.

On the one hand, State and Treasury Department officials, using the threat of tougher Congressional action, have informally -- and with some success -- pressed foreign banks, companies, and governments, to forgo or freeze new investments in Iran's energy sector over the past year.

On the other hand, the administration has opposed the pending legislation both because it would reduce the president's flexibility in conducting foreign policy and because imposing sanctions will almost certainly produce a backlash in foreign capitals that would undermine Washington's ability to sustain a united front with its allies and other powers against Iran at the U.N. and in other forums.

"We could not support modifications to (ISA) now being circulated in Congress that would turn the full



weight of sanctions not against Iran but against our allies that are instrumental in our coalition against Iran," Undersecretary of State Nicholas Burns told a Senate Committee in late March.

In this position, the administration has been strongly supported by the National Foreign Trade Council (NFTC), a business lobby created by many of the nation's biggest corporations, which has long opposed both unilateral U S trade sanctions and state divestment initiatives.

"On one hand, we're asking Europe, Russia, China and Japan to work together with us on this, and, on the other hand, we're beating their companies over the head with a stick," NFTC President William Reinsch told IPS.

In a letter to Ohio lawmakers considering divestment legislation, Reinsch made much the same argument, noting also that, in a case brought by the NFTC, a federal court judge recently struck down as unconstitutional a Sudan divestment law in Illinois on the grounds that it interfered with the federal government's ability to conduct foreign policy and regulate foreign trade.

In his weekly column in the Washington Times published shortly after Reinsch sent his letter, CSP's president, Frank Gaffney, denounced Reinsch as "Terror's lobbyist", charging that the NFTC "favours doing business with America's enemies and runs interference for those determined to do so".

"Iran is already in difficult economic straits; if fully brought to bear, the power of America's capital markets could mightily affect corporate behaviour, undermining -- hopefully, helping to bring down -- the mullahocracy in Iran," wrote Gaffney (END/2007)

---

**From:** Rose, Markus [Markus.Rose@mail.house.gov]  
**Sent:** Tuesday, February 24, 2009 10:15 PM  
**To:** PDisney@niacouncil.org; EBlout@niacouncil.g dreamhost.com  
**Subject:** Re: thanks for meeting yesterday

Send me some written material with your concerns about the sanctions bill I will make sure Daniel and BF see it. I meet w FSC staff and BF on Thursday to discuss international FSC agenda for the year.

---

**From:** Patrick Disney  
**To:** Rose, Markus  
**Sent:** Mon Feb 23 14:56:11 2009  
**Subject:** RE: thanks for meeting yesterday

Thanks Markus. I left a message with Daniel on Friday, but haven't heard back. If you could pass along my information so we might be able to talk some time this week, I'd appreciate it. Thanks,

-patrick

---

Patrick Disney  
Assistant Legislative Director  
National Iranian American Council  
1411 K Street NW, Suite 600  
Washington DC, 20005

Tel: 202 386 6325  
Direct: 202 379 1638  
[www.NIACouncil.org](http://www.NIACouncil.org)

---

**From:** Rose, Markus [mailto:Markus.Rose@mail.house.gov]  
**Sent:** Friday, February 20, 2009 1:54 PM  
**To:** Patrick Disney  
**Cc:** eblout@niacouncil.org  
**Subject:** RE: thanks for meeting yesterday

Hi Patrick,

Got your message on Iran sanctions bill. My understanding is that BF will be reintroducing it soon. Lead staffer on it is Daniel McGlinchey with the FS Committee.  
I'll be glad to pass along any information that you want, or you may wish to try to contact him yourself (225-4247)

Markus

---

**From:** Patrick Disney [PDisney@niacouncil.org]  
**Sent:** Monday, February 23, 2009 2:56 PM  
**To:** Rose, Markus  
**Subject:** RE: thanks for meeting yesterday

Thanks Markus. I left a message with Daniel on Friday, but haven't heard back. If you could pass along my information so we might be able to talk some time this week, I'd appreciate it. Thanks,

-patrick

---

Patrick Disney  
Assistant Legislative Director  
National Iranian American Council  
1411 K Street NW, Suite 600  
Washington DC, 20005

Tel: 202 386 6325  
Direct: 202 379 1638  
[www.NIACouncil.org](http://www.NIACouncil.org)

---

**From:** Rose, Markus [mailto:Markus.Rose@mail.house.gov]  
**Sent:** Friday, February 20, 2009 1:54 PM  
**To:** Patrick Disney  
**Cc:** eblout@niacouncil.org  
**Subject:** RE: thanks for meeting yesterday

Hi Patrick,

Got your message on Iran sanctions bill. My understanding is that BF will be reintroducing it soon. Lead staffer on it is Daniel McGlinchey with the FS Committee. I'll be glad to pass along any information that you want, or you may wish to try to contact him yourself (225-4247)

Markus

---

**From:** Patrick Disney [PDisney@niacouncil.org]  
**Sent:** Friday, February 20, 2009 2:00 PM  
**To:** 'David Elliott'  
**Subject:** FW: thanks for meeting yesterday

---

**From:** Rose, Markus [mailto:Markus.Rose@mail.house.gov]  
**Sent:** Friday, February 20, 2009 1:54 PM  
**To:** Patrick Disney  
**Cc:** eblout@niacouncil.org  
**Subject:** RE: thanks for meeting yesterday

Hi Patrick,

Got your message on Iran sanctions bill. My understanding is that BF will be reintroducing it soon. Lead staffer on it is Daniel McGlinchey with the FS Committee.  
I'll be glad to pass along any information that you want, or you may wish to try to contact him yourself (225-4247).

Markus

---

**From:** Patrick Disney [PDisney@niacouncil.org]  
**Sent:** Friday, February 20, 2009 2:00 PM  
**To:** David Elliott  
**Subject:** FW: thanks for meeting yesterday

---

**From:** Rose, Markus [mailto:Markus.Rose@mail.house.gov]  
**Sent:** Friday, February 20, 2009 1:54 PM  
**To:** Patrick Disney  
**Cc:** eblout@niacouncil.org  
**Subject:** RE: thanks for meeting yesterday

Hi Patrick,

Got your message on Iran sanctions bill. My understanding is that BF will be reintroducing it soon. Lead staffer on it is Daniel McGlinchey with the FS Committee.

I'll be glad to pass along any information that you want, or you may wish to try to contact him yourself (225-4247)

Markus

---

**From:** Patrick Disney [PDisney@niacouncil.org]  
**Sent:** Friday, February 20, 2009 1:59 PM  
**To:** Rose, Markus  
**Subject:** RE: thanks for meeting yesterday

Thanks, Markus. Will be in touch with him soon.

-p

---

**From:** Rose, Markus [mailto:Markus.Rose@mail.house.gov]  
**Sent:** Friday, February 20, 2009 1:54 PM  
**To:** Patrick Disney  
**Cc:** eblout@niacouncil.org  
**Subject:** RE: thanks for meeting yesterday

Hi Patrick,

Got your message on Iran sanctions bill. My understanding is that BF will be reintroducing it soon. Lead staffer on it is Daniel McGlinchey with the FS Committee  
I'll be glad to pass along any information that you want, or you may wish to try to contact him yourself (225-4247).

Markus

---

**From:** Patrick Disney [PDisney@niacouncil.org]  
**Sent:** Friday, February 20, 2009 1:58 PM  
**To:** 'Emily L Blout'  
**Subject:** FW: thanks for meeting yesterday

---

**From:** Rose, Markus [mailto:Markus.Rose@mail.house.gov]  
**Sent:** Friday, February 20, 2009 1:54 PM  
**To:** Patrick Disney  
**Cc:** eblout@niacouncil.org  
**Subject:** RE: thanks for meeting yesterday

Hi Patrick,

Got your message on Iran sanctions bill. My understanding is that BF will be reintroducing it soon. Lead staffer on it is Daniel McGlinchey with the FS Committee  
I'll be glad to pass along any information that you want, or you may wish to try to contact him yourself (225-4247).

Markus

---

**From:** Rose, Markus [Markus.Rose@mail.house.gov]  
**Sent:** Friday, February 20, 2009 1:54 PM  
**To:** Patrick Disney  
**Cc:** eblout@niacouncil.org  
**Subject:** RE: thanks for meeting yesterday

Hi Patrick,

Got your message on Iran sanctions bill. My understanding is that BF will be reintroducing it soon. Lead staffer on it is Daniel McGlinchey with the FS Committee.

I'll be glad to pass along any information that you want, or you may wish to try to contact him yourself (225-4247).

Markus



---

**From:** Trita Parsi [tparsi@niacouncil.org]  
**Sent:** Wednesday, July 02, 2008 9:16 AM  
**To:** eblout@niacouncil.org; 'Patrick Disney'; btalebi@niacouncil.org  
**Subject:** VERY IMPORTANT

Emily - see Franks response to one of our letters. We should make sure he either eliminates Section 3 or gets off of the bill

tp

-----Original Message-----

**From:** carol coakley [mailto:coakley50@earthlink.net]  
**Sent:** Wednesday, July 02, 2008 9:02 AM  
**To:** Trita Parsi  
**Subject:** RE:Oops- Frank's response

July 2, 2008

Ms. Carol Coakley  
50 Bridge Street  
Millis, Massachusetts 02054

Dear Ms. Coakley:

I thank you for contacting me about language in the resolution regarding Iran that calls for a blockade of its naval activity. I agree that this should not be our policy, and I regret the fact that I did not read this resolution more carefully. I'm going to consult with the authors to see if a change can be made that would omit this language, and if they are unwilling to do that, I will make very clear my disagreement with this in the most appropriate form. I am grateful to those who called this to my attention. I apologize again for not having read this more carefully.

I do support sanctions against Iran and I disagree with those who think that sanctions are inappropriate. I believe that sanctions appropriately done can have an impact on the behavior of countries whose behavior ought to be changed. The fact that our European allies, and even Russia and China, have agreed with us on the sanctions I think is a testimony to the legitimacy of this approach. But I repeat that I do think we should have a very clear distinction between sanctions and military action or the threat of it, and the blockade clearly falls on the wrong side of that line, so I will be making clear my opposition to that.

BARNEY FRANK

BF/JN

-----Original Message-----

>From: Trita Parsi <tparsi@jhu.edu>  
>Sent: Jul 2, 2008 8:59 AM  
>To: 'carol coakley' <coakley50@earthlink.net>  
>Subject: RE: The alternative to an Israeli attack on Iran-Barney backs off  
>  
>Would love to see the response!  
>

>-----Original Message-----

>From: carol coakley [mailto:coakley50@earthlink.net]

>Sent: Wednesday, July 02, 2008 8:17 AM

>To: Trita Parsi

>Subject: Re: The alternative to an Israeli attack on Iran-Barney backs off

>

>I thought you would be interested in Congressman Frank's recent response to an email I sent him.

>I am not sure exactly what "language" he is referring to as I don't think I saved a copy of my email to him. It is the first time in 20 years I've heard him admit a mistake...

>Thanks for your writings. I believe I sent a copy of one of your articles to his aide...

>Carol Coakley

>Millis, MA

>

>

Coal is the most polluting of all fossil fuels and the largest single source of CO2 in the world. Currently, one-third of all carbon dioxide emissions come from burning coal.

**From:** Rose, Markus [Markus.Rose@mail.house.gov]  
**Sent:** Thursday, July 03, 2008 11:35 AM  
**To:** Emily L Blout  
**Subject:** Resolution

Here is our reply to people who wrote or called us:

I thank you for contacting me about language in the resolution regarding Iran that calls for a blockade of its naval activity. I agree that this should not be our policy, and I regret the fact that I did not read this resolution more carefully. I'm going to consult with the authors to see if a change can be made that would omit this language, and if they are unwilling to do that, I will make very clear my disagreement with this in the most appropriate form. I am grateful to those who called this to my attention. I apologize again for not having read this more carefully.

I do support sanctions against Iran and I disagree with those who think that sanctions are inappropriate. I believe that sanctions appropriately done can have an impact on the behavior of countries whose behavior ought to be changed. The fact that our European allies, and even Russia and China, have agreed with us on the sanctions I think is a testimony to the legitimacy of this approach. But I repeat that I do think we should have a very clear distinction between sanctions and military action or the threat of it, and the blockade clearly falls on the wrong side of that line, so I will be making clear my opposition to that.

---

**From:** Rose, Markus [Markus.Rose@mail.house.gov]  
**Sent:** Thursday, September 25, 2008 5:19 PM  
**To:** Emily L Blout  
**Subject:** RE: Your help needed on Iran blockade resolution

I was told that Berman intends to bring up the Dodd/Shelby amendment to the Senate's DOD authorization bill. I believe that is S. 3001, amendment No. 5572.

---

**From:** Emily L Blout [mailto:ehlout@niacouncil.org]  
**Sent:** Thursday, September 25, 2008 4:55 PM  
**To:** Rose, Markus  
**Subject:** RE: Your help needed on Iran blockade resolution

Thanks Markus! Do you have the language?

—  
Emily Blout

Legislative Director  
National Iranian American Council  
1411 K Street NW, Suite 600  
Washington, DC 20005  
main: 202 386 6325  
cell: 202 290 8309

---

**From:** Rose, Markus [mailto:Markus.Rose@mail.house.gov]  
**Sent:** Thursday, September 25, 2008 4:35 PM  
**To:** Emily L Blout  
**Subject:** RE: Your help needed on Iran blockade resolution

I will find out, I know that our bill language is supposed to be in there I haven't heard anything about H.Res.362 (I doubt it very much)

---

**From:** Emily L Blout [mailto:ehlout@niacouncil.org]  
**Sent:** Thursday, September 25, 2008 4:31 PM  
**To:** Rose, Markus  
**Subject:** Your help needed on Iran blockade resolution

Markus,  
I hope you are doing well and are not too stressed.  
We're hearing rumors about H Con Res 362 being included in Berman's Iran sanctions bill, which is on the suspension calendar for today. As far as I can tell it's still in draft mode, but they are keeping it pretty hush-hush. Do you think you could make a call to make sure they keep the blockade language out?  
You're the best!  
Emily